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INFO OCT-01 ISO-00 CIAE-00 PM-03 INR-05 L-02 ACDA-05

NSAE-00 PA-01 RSC-01 PRS-01 SP-02 USIA-06 TRSE-00

SAJ-01 SS-15 NSC-05 OMB-01 EB-07 GSA-01 INT-05 OIC-02

MC-01 H-01 AEC-05 /083 W

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R 241130Z DEC 74

FM USMISSION NATO

TO SECSTATE WASHDC 9427

SECDEF WASHDC

INFO ALL NATO CAPITALS 4868

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C O N F I D E N T I A L SECTION 1 OF 3 USNATO 7094

E.O. 11652: GDS

TAGS: PFOR, NATO

SUBJ: FOLLOW-UP TO THE DECEMBER DPC MINISTERIAL MEETING

REF: A. USNATO 6931 B. USNATO 6885 C. USNATO 7081 D. USNATO 7076

SUMMARY: THIS MESSAGE OUTLINES PROGRAM FOR FOLLOW-UP TO THE DECEMBER 1974 DPC MINISTERIAL MEETING. MISSION RECOMMENDS PLACING PRINCIPAL EFFORT ON DEVELOPING SPECIFIC PROPOSALS ON BASIC ISSUES AND COOPERATIVE

PROGRAMS FOR APPROVAL BY MINISTERS IN JUNE. END SUMMARY.

1. DECEMBER MINISTERIAL MEETING PRODUCED ALLIED ENDORSEMENT OF BROAD OUTLINES OF A LONG-RANGE DEFENSE PLANNING CONCEPT TO INCLUDE GREATLY INCREASED COOPERATION WITHIN THE ALLIANCE. MINISTERS ALSO ENDORSED INITIAL STUDY EFFORTS IN SUCH COOPERATIVE AREAS AS RATIONALIZATION OF NATO DEFENSE EFFORTS, STANDARDIZATION OF NATO WEAPONS SYSTEMS, AND FLEXIBILITY IN THE USE OF NATO FORCES. DRC
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MUST DRAFT SPECIFIC CONTENT OF THE HIGHLY IMPORTANT MINISTERIAL GUIDANCE FOR APPROVAL BY ALLIED DEFENSE MINISTERS IN JUNE, BUT MISSION RECOMMENDS PLACING MAIN WEIGHT OF EFFORT ON DEVELOPING SPECIFIC PROPOSALS ON BASIC ISSUES AND COOPERATIVE PROGRAMS FOR

APPROVAL BY MINISTERS IN JUNE.

2. MINISTERIAL GUIDANCE. DURING DEC 1974 MEETING, ALLIED DEFENSE MINISTERS AGREED THAT 1975 MINISTERIAL GUIDANCE SHOULD SERVE AS A DIRECTIVE FOR DEFENSE PLANNING IN NATO ADDRESSED BOTH TO NATIONS AND NATO MILITARY AUTHORITIES AND SHOULD INCORPORATE A LONG-RANGE DEFENSE CONCEPT. DURING SPRING DRC MEETINGS ON MINISTERIAL GUIDANCE, MISSION WILL SEEK:

A. INCLUSION OF CONCEPTS ENDORSED BY SECRETARY SCHLESINGER IN DPC MEETING (REF A), AND STATEMENT FOR RECORD (REF B):

B. SPECIFIC PLANNING GUIDANCE TO NATO NATIONS AND NATO MILITARY AUTHORITIES TRANSLATING THESE CONCEPTS INTO ACTION PROGRAMS WHICH MINISTERS CAN MONITOR AND EVALUATE.

3. AD-70 SPRING REPORT (75). MISSION BELIEVES EWG SHOULD USE AD-70 SPRING REPORT TO SUMMARIZE AND TIE TOGETHER THE STATE OF PROGRESS IN MAJOR NATO STUDY AREAS AND SUPPORTING PROGRAMS. DURING JANUARY EWG MEETING, WE PROPOSE TO URGE THAT AD-70 SPRING REPORT (1975) INCLUDE:

A. REPORTS ON BASIC ISSUES:

B. SUMMARIES OF ONGOING EFFORTS IN RATIONALIZATION/SPECIALIZATION, STANDARDIZATION, AND FLEXIBILITY:

C. BRIEF STATUS REPORTS ON MAJOR SUPPORTING PROGRAMS (INFRASTRUCTURE, COMMUNICATIONS, AND CIVIL EMERGENCY PLANNING).

4. BASIC ISSUES. EWG SHOULD DETERMINE PROGRESS TOWARD BASIC ISSUES GOALS APPROVED AT DECEMBER 1973 MINISTERIAL MEETING AND SHOULD PROVIDE UPDATED GOALS FOR APPROVAL BY MINISTERS IN JUNE OF 1975.

A. ANTI-ARMOR. WHILE REPLIES TO DPC(74) INDICATE THAT THE ALLIES ARE ACQUIRING MODERN ANTI-TANK WEAPONS, THE REPLIES DO NOT SHOW CLEARLY THAT COUNTRIES ARE CARRYING OUT COMMITMENT TO REPLACE OLDER ANTI-TANK WEAPONS WITH MODERN WEAPONS ON A ONE-FOR-ONE BASIS, AND ONLY THE US AND FRG HAVE COMPLETED PLANS FOR MORE THAN ONE-FOR-ONE REPLACEMENT. MISSION SENT EWG CHAIRMAN LETTER OUTLINING SITUATION AND REQUESTING EARLY EWG DISCUSSION OF SUBJECT (USNATO 6729). MISSION WILL URGE EACH ALLY
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TO BRIEF EWG ON NATIONAL STUDIES AND WILL SEEK JUNE MINISTERIAL ENDORSEMENT OF MEASURES TO INSURE BALANCED ANTI-TANK CAPABILITY IN THE CENTRAL REGION AS WELL AS APPROPRIATE CAPABILITY ON THE FLANKS.

B. AIRCRAFT SHELTERS. THE US AND FRG HAVE AGREED TO PROVIDE ANALYSTS TO ASSIST SHAPE TECHNICAL CENTER IN ITS AIR BASE DEFENSE STUDY. (REF C). MISSION WILL PRESS FOR STUDY REPORT IN FALL OF 1975 AND ALLIED APPROVAL OF ELIGIBILITY OF SHELTERS FOR US M PLUS 30 TACTICAL AIRCRAFT FOR INFRASTRUCTURE FUNDING BEFORE DEC 1975 MINISTERIAL. MISSION WILL ARRANGE FOR A FOLLOW-UP COLLOCATED OPERATING BASE BRIEFING TO NATO PERMREPS IN LATE JANUARY TO FACILITATE ON-GOING NEGOTIATIONS LEADING TO BASE FACILITIES FOR US RAPID REACTOR AIRCRAFT. MISSION WILL WORK WITH UK REPS TO INSURE COMPLETION

OF STUDY OF AIRCRAFT SHELTERS FOR UK AIRCRAFT BASED IN THE UK.

C. WAR RESERVE STOCKS. SHAPE WILL PUBLISH UPDATED ATTRITION/CONSUMPTION RATES FOR LAND FORCES CONSUMABLES IN THE NEAR FUTURE WITH AIR FORCE RATES TO FOLLOW BY FEB 15 AND NAVAL RATES DURING SUMMER, 1975; SIX MONTHS BEHIND ORIGINAL SCHEDULE. MISSION PROPOSES TO SEEK JUNE MINISTERIAL ENDORSEMENT OF DEC 1975 AS DELAYED DATE FOR ALLIED GOVTS TO ACCEPT NEW STANDARDS OR SUBMIT SEPARATE STANDARDS WITH RATIONALE. MISSION WILL SEEK COMPLETION OF EWG STUDY ON SHORTFALLS AS MEANS OF INCREASING PRESSURE ON ALLIES TO PROVIDE 30-DAY STOCK LEVELS BY END OF 1975. AND TO INSURE THAT PRIORITY GOES TO MOST URGENTLY NEEDED STOCKS.

D. MOBILE AIR DEFENSE. DURING 1974, ALLIES DEVOTED HIGHER PORTIONS OF MAJOR EQUIPMENT EXPENDITURES TO AIR DEFENSE WEAPONS THAN TO ANY OTHER SINGLE CATEGORY EXCEPT AIRCRAFT AND SHIPS. REPLIES TO DPQ (74) SHOW THAT ALLIES (PARTICULARLY THOSE IN CENTRAL REGION) ARE CONSIDERING SUBSTANTIAL FUTURE IMPROVEMENTS IN AIR DEFENSE GUN, SHORAD, AND MEDIUM/HIGH ALTITUDE SAM SYSTEMS. MISSION WILL ASK COUNTRIES THAT ARE FARTEST ALONG WITH PROGRAMS TO BRIEF EWG/PC IN SPRING, AND WILL USE EWG TO DETERMINE INBALANCES AND TO PROPOSE ANY NECESSARY GUIDELINES FOR MINISTERIAL APPROVAL IN JUNE.

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MC-01 H-01 AEC-05 /083 W

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R 241130Z DEC 74

FM USMISSION NATO

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C O N F I D E N T I A L SECTION 2 OF 3 USNATO 7094

E. MODERN AIR-DELIVERED MUNITIONS. NATIONAL RESPONSES TO DPQ(74) REVEAL THAT ALLIES ARE DOING VERY LITTLE TO IMPROVE STOCKS OF MODERN AIR-DELIVERED MUNITIONS. EFFECTIVE ANTI-ARMOUR MUNITIONS SUCH AS ROCKEYE II, LASER-GUIDED BOMBS, AND

MAVERICK ARE BADLY NEEDED. SHAPE TECHNICAL CENTER WILL COMPLETE STUDY ON OPTIMUM MIX FOR AIR-DELIVERD AIR-TO-GROUND WEAPONS BY ERLY 1975. MISSION PROPOSES TO SEEK ALLIED COMMITMENT BY THE TIME OF THE JUNE MINISTERIAL TO PURCHASE SPECIFIC MINIMUM LEVELS OF MODERN AIR-DELIVERD MUNITIONS.

F. ELECTRONIC WARFARE. MISSION PROPOSES TO FOLLOW UP ON SHAPE/SACLANT BRIEFINGS PRESENTED TO EWG IN SEPT 1974 WITH OBJECTIVE OF ACHIEVING MINISTERIAL SUPPORT IN JUNE FOR NATO ELECTRONIC WARFARE TRAINING FACILITIES FOR AIR CREWS AND AIR DEFENSE INSTALLATIONS. MISSION RECOMMENDS THAT WASHINGTON RENEW THROUGH MILITARY CHANNELS U.S. OFFER TO LEND EXPERT ASSISTANCE TO OUR ALLIES IN DEVELOPING THEIR EW OPERATIONAL DOCTRINE AND PLANS TO SATISFY MNC OPERATIONAL REQUIREMENTS. US EXPERTS SHOULD ASSIST IN SELECTION OF TYPES
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OF EW EQUIPMENT BEST SUITED TO MEET THOSE REQUIREMENTS.

5. RATIONALIZATION/SPECIALIZATION. MISSION INTENDS TO MONITOR CLOSELY AND ACHIEVE CONCRETE PROGRESS BY JUNE IN THREE STUDIES NOW UNDERWAY. IN ADDITION, MISSION WILL EXPLORE OTHER AREAS OF LOGISTICS RATIONALIZATION AND POSSIBILITIES FOR BILATERAL AGREEMENTS FOR HOST NATION SUPPORT OF US FORCES.

A. TRAINING. US SHOULD TAKE DIRECT INITIATIVES IN THE EURO-NATO TRAINING SUB-GROUPS. MISSION RECOMMENDS US SEEK ALLIED APPROVAL IN THE AIR FORCE SUB-GROUP OF AN OUTLINE OF A NATO UNDERGRADUATE PILOT TRAINING PROGRAM PRIOR TO THE JUNE DPC MINISTERIAL. MISSION WILL PUSH IN EWG FOR STRENGTHENING OF EURO-NATO TRAINING STAFF IN BONN AND CONTINUED EWG EXPLORATION OF OTHER COMMON TRAINING PROPOSALS THAT EURO/NATO TRAINING GROUP HAS ALREADY STUDIED.

B. CONSOLIDATION OF COMMUNICATIONS. OUR FIRST PRIORITY IS FOR US TO COMPLETE A STUDY OF THE MOST PROMISING PROJECTS FOR CONSOLIDATION OF US DEFENSE COMMUNICATIONS SYSTEM AND NATO AND ALLIED NATIONAL COMMUNICATIONS SYSTEMS (SEE USNATO 6959). MISSION ALSO WILL ENDEAVOR TO HAVE ALLIES COMPLETE STUDIES OF POTENTIAL CONSOLIDATION PROJECTS NOT INCLUDING US SYSTEMS. DRAWING ON THESE STUDIES, MISSION WILL WORK IN THE JCEWG TO DEVELOP PROPOSALS FOR MINISTERS TO CONSIDER IN JUNE.

C. WARTIME LOC. THE EWG WARTIME LOC STEERING GROUP (CHAIRERD BY ASYG TUCKER), WORKING WITH THE CIVIL EMERGENCY PLANNING DIRECTORATE, ENERGIZED A PBEIST AD HOC STUDY GROUP INTO ACTION ON LOC WITH FIRST MEETING EARLY IN JANUARY. MISSION INTENDS TO FOLLOW WORK CLOSELY; PUSH FOR EARLY SUBSTANTIVE REPORT FOR JUNE DPC MINISTERIAL; AND PROVIDE FOR COORDINATION WITH NATO MILITARY AUTHORITIES (SHAPE AND AFCENT). ADDITIONALLY, MISSION WILL ENSURE THAT STUDY TAKES ACCOUNT OF AIRFILED RECEPTION AND CLEARANCE FOR REINFORCEMENTS.

6. FLEXIBILITY STUDY. AT DPC MINISTERIAL MEETING DECEMBER 10-11, MINISTERS APPROVED SACEUR'S INITIAL REPORT ON STUDY OF FLEXIBILITY OF NATO FORCES. THE REPORT DOES NOT ADDRESS SUBSTANCE

BECAUSE TASKING OF SACEUR TOOK PLACE ONLY RECENTLY. MINISTERS CALLED FOR A SUBSTANTIVE REPORT AT THE SPRING 1975 MINISTERIAL MEETING. MISSION WILL MONITOR THE STUDY WORK CLOSELY TO ASSIST, AS NEEDED, IN OBTAINING AN AGREED DATA BASE AND PROPOSING RECOMMENDATIONS MINISTERS CAN MAKE TO ALLIED GOVTS
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FOR REMOVING CONSTRAINTS ON THE FLEXIBLE USE OF NATO FORCES WITHIN ACE.

7. NUNN-AMENDMENT. TO THE 1974 PROCUREMENT AUTHORIZATION ACT. MISSION WILL SUPPORT WASHINGTON IN MAINTAINING FULL CONSULTATION WITH THE ALLIES DURING PREPARATION OF THE 1 APRIL 1975 REPORT TO CONGRESS ON NUCLEAR WEAPONS IN EUROPE. MISSION WILL ALSO CONTINUE CONSULTATION WITH THE ALLIES ON WITHDRAWAL OF 18,000 US SUPPORT TROOPS FROM EUROPE AND THEIR REPLACEMENT BY COMBAT UNITS DURING FY 75-76. MISSION'S GOAL WILL BE TO KEEP THE ALLIES ABREAST OF DEVELOPMENTS IN THE LATTER AREA TO THE MAXIMUM EXTENT COMPATIBLE WITH WASHINGTON GUIDANCE. WE SHALL PROVIDE WASHINGTON WITH ALLIED VIEWS ON EACH PROPOSAL AND WILL UST THE STRENGTHENING OF US CONVENTIONAL COMBAT CAPABILITY AS A DEVICE FOR MOTIVATING THE ALLIES TO MAKE COMPARABLE IMPROVEMENTS IN THEIR CONVENTIONAL FORCES AND TO ACCELERATE PROGRESS TOWARD STANDARDIZATION AND RATIONALIZATION OF NATO FORCES. WITH RESPECT TO THE STANDARDIZATION SECTION OF THE NUNN AMENDMENT, SEE PARA 8 BELOW.

8. STANDARDIZATION. MISSION WILL SEEK TO MAINTAIN MOMENTUM TOWARDS ALLIANCE STANDARDIZATION WITH THE GOAL OF ACHIEVING REAL AND TANGIBLE PROGRESS THAT CAN BE REPORTED TO CONGRESS ON 21 JULY IN THE SECOND SEMI-ANNUAL REPORT ON STANDARDIZATION CALLED FOR BY THE NUNN AMENDMENT.

A. AIRBORNE EARLY WARNING. MISSION WILL CONTINUE TO PROMOTE AWACS, INCLUDING APPROPRIATE MARITIME CAPABILITIES, AND WILL FULLY PARTICIPATE IN NATO FORA WORKING TO EVOLVE AN ACCEPTABLE "COMMON" AWACS FUNDING AND MANAGEMENT PROGRAM.

B. ELECTRONIC WARFARE. MISSION WILL SEEK TO MOVE THE NATO EW STANDARDIZATION PROGRAM FROM THE CURRENT INFORMATION GATHERING AND ANALYSIS STAGE TO IDENTIFICATION OF SPECIFIC OPPORTUNITIES FOR EW EQUIPMENT STANDARDIZATION.

C. TANK MAIN GUN EVALUATION. THE FRG, US, AND UK SIGNED A FORMAL MEMORANDUM OF UNDERSTANDING (MOU) IN FEB AND MAR 74 WITH THE OBJECTIVE OF SELECTING AN OPTIMUM MAIN TANK GUN AND AMMUNITION FOR FUTURE TANKS OF THE THREE COUNTRIES AND ULTIMATELY NATO. MISSION RECOMMENDS A CONTINUING EFFORT HERE AND IN CAPITALS TO NARROW SELECTION CRITERIA AND PRODUCE EVENTUAL AGREEMENT TO USE A COMMON GUN.

D. RIFLE AMMUNITION AND A NEW RIFLE. US AGREED TO THE
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CNAD DECISION THAT FOR THE FUTURE FAMILY OF LIGHT INFANTRY WEAPONS COUNTRIES SHOULD CHOOSE FROM TWO CALIBERS ONLY, ONE OF WHICH WOULD BE THE 7.62. MM NATO STANDARD AMMUNITION. THE US IS AT VARIANCE WITH OTHER NATO NATIONS ON RANGE REQUIREMENTS FOR LIGHT INFANTRY SUPPORT WEAPONS AND ON OTHER CHARACTERISTICS FOR BOTH RIFLES AND MACHINE GUNS. THE CNAD HAS ASKED SHAPE TO PRESENT VIEWS. MISSION RECOMMENDS THAT WASHINGTON MAKE EVERY EFFORT TO RESOLVE THESE DIFFERENCES SO THAT ALL REPEAT ALL ALLIES CAN AGREE TO STANDARDIZE AMMUNITION FOR NATO RIFLES AND LIGHT AUTOMATIC WEAPONS.

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MC-01 H-01 AEC-05 /083 W

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C O N F I D E N T I A L SECTION 3 OF 3 USNATO 7094

D. TACTICAL COMMUNICATIONS INTEROPERABILITY. TACTICAL COMMUNICATIONS INTEROPERABILITY IS ESSENTIAL IF WE ARE TO ACHIEVE GREATER FLEXIBILITY IN THE USE OF ALLIANCE FORCES. PANEL VIII OF THE ARMY ARMAMENTS GROUP ESTIMATES ACHIEVING INTEROPERABILITY BY 1990 OR 2000. ASYG TUCKER HAS INITIATED A STUDY DIRECTED TOWARD THE GOAL OF INTEROPERABILITY, BUT IT HAS NOT PROGRESSED TO THE POINT WHERE JUDGEMENTS CAN BE MADE OF THE OUTCOME. MISSION WILL SEEK TO EXPEDITE COMPLETION OF STUDY AND WILL SEARCH FOR NEW APPROACHES TO ACHIEVE EARLY INTEROPERABILITY.

E. SECOND GENERATION ANTI-SHIP MISSILE. STANDARDIZATION POTENTIAL IS HIGH IN THIS AREA BECAUSE NATIONS ARE NOT TOO FAR DOWNSTREAM IN THE DEVELOPMENT PROCESS TO PRECLUDE COOPERATION LEADING TO A STANDARD NATO ANTI-SHIP MISSILE. NIAG, AT THE REQUEST OF CNAD, HAS COMMENCED A PREFERABILITY STUDY. MISSION WILL INSURE THAT US GIVES FULL SUPPORT TO THIS NIAG EFFORT.

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8. INFRASTRUCTURE. MISSION UNDERSTANDS THAT SECDEF WILL ADVISE FOUR RELEVANT ACONGRESSIONAL COMMITTEES OF OUTCOME OF CEILING/COST SHARINGDISCUSSIONS AND HIS INTENT TO CONFIRM MINISTERIAL DECISION FAILING OBJECTIONS FROM THEM. UK DELEGATION HAS EQUALLY OPTIMISTIC VIEW CONCERNING UK CONFIRMATION. INFRASTRUCTURE COMMITTEE WORKING GROUP STARTED DELIBERATIONS ON CONTENT OF SPECIAL PROGRAM ON 16 DECEMBER TO SATISFY UK REQUIREMENT FOR " CASE-BY-CASE REVIEW". EUCOM WILL ASSIST MISSION REP IN FURTHER DEFINING PROJECTS IN LIST WE FURNISHED IN JULY 1974 AND IN DEFENDING US CANDIDATES FOR PROGRAMMING. MISSION HAS PROPOSED TO WASHINGTON (REF D) PROGRAM OF NORMAL INFRASTRUCTURE PROJECTS AT RATE NECESSARY TO MEET MILITARY NEEDS, USING UP AVAILABLE FUNDS IN EARLY STAGES OF THE 1975-1979 PERIOD, AND PREPARING WAY FOR APPEAL IN THREE YEARS BY NATO MILITARY AUTHORITIES FOR ADDITIONAL FUNDS. BRUCE

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Message Attributes

Automatic Decaptioning: X
Capture Date: 11 JUN 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 24 DEC 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974ATO07094
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741275/abbryzer.tel
Line Count: 347
Locator: TEXT ON-LINE
Office: n/a
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: A. USNATO 6931 B. USNATO 6885 C. USNATO 7081 D. USNATO 7076
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 10 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <10 APR 2002 by boyleja>; APPROVED <30-Oct-2002 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: FOLLOW-UP TO THE DECEMBER DPC MINISTERIAL MEETING
TAGS: PFOR, NATO
To: STATE
SECDEF INFO ALL NATO CAPITALS
USCINCEUR
USNMR SHAPE
USLOSACLANT
CINCLANT
Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005